

From:	Gorman, Chad (b) (6)
To:	(b) (6)
Subject:	RE: Today
Date:	2020/01/29 10:13:00
Priority:	Normal
Type:	Note

We saw a lot of this during Crimson Contagion this summer – plus HHS and CDC have no incident management capability. (b) (5)

(b) (5)

Chad M Gorman

Acting Assistant Administrator
Resilience—National Preparedness Directorate
Federal Emergency Management Agency

Office: (b) (6) **Mobile:** (b) (6) **Cell:** (b) (6)

(b)(6)

From: (b) (6)
Sent: Wednesday, January 29, 2020 10:11 AM
To: Gorman, Chad (b) (6)
Subject: RE: Today

All kidding aside...this one is tough due to delayed onset of symptoms AND similarity to common seasonal upper respiratory illness. Son of SARS.

(b) (6)

*Deputy Superintendent
Emergency Management Institute*

(b)(6)

From: Gorman, Chad (b) (6)
Sent: Wednesday, January 29, 2020 10:04 AM
To: (b) (6)
Subject: RE: Today

HA – thanks (b) (6)

Chad M Gorman

Acting Assistant Administrator
Resilience—National Preparedness Directorate
Federal Emergency Management Agency

Office: (b)(6) Mobile: (b)(6) Cell: (b)(6)

(b)(6)

From: (b)(6)

Sent: Wednesday, January 29, 2020 9:59 AM

To: Gorman, Chad (b)(6)

Subject: RE: Today

Not novel coronavirus, I hope.

C'mon....you know I had to put that out there. <grin> Hope you are feeling better.

(b)(6)
Deputy Superintendent
Emergency Management Institute
(b)(6)

From: Gorman, Chad (b)(6)

Sent: Wednesday, January 29, 2020 9:57 AM

To: (b)(6)

(b)(6)

Subject: Today

Folks – I'm out today (b)(6) and telework. Please see (b)(6) if you need any OAA support today. I'm available via phone if something pops up, otherwise I plan to be back in the office tomorrow.

Vr
Chad

Chad M Gorman

Acting Assistant Administrator
Resilience—National Preparedness Directorate
Federal Emergency Management Agency

Office: (b)(6) Mobile: (b)(6) Cell: (b)(6)

(b)(6)

Sender:	Gorman, Chad (b)(6)
Recipient:	(b)(6)
Sent Date:	2020/01/29 10:13:25
Delivered Date:	2020/01/29 10:13:00

(b)(6)

Sent Date: 2020/02/05 18:35:56

Delivered Date: 2020/02/05 18:35:57

From:	Bibo, David (b)(6) (b)(6)
To:	Penn, Damon (b)(6) (b)(6)
CC:	Dorko, Jeffrey (b)(6) (b)(6)
Subject:	Coronavirus Docs that went to F1, AS1, and AS2
Date:	2020/02/04 11:00:00
Priority:	Normal
Type:	Note

(b)(5)

Primary Responsibility Rests with State and Local Governments

State and local governmental public health agencies have primary responsibility and authority for public health response to biological incidents within their jurisdictions and can implement quarantine and movement restrictions that can vary, based in part, from federal guidance issued by the Centers for Disease Control and Prevention (CDC).^[1]

Federal Doctrine and Policy Places HHS in the Lead at the Federal Level

During a Federal biological incident response – inclusive of naturally occurring and intentional acts – the U.S. Department of Health and Human Services (HHS) is responsible for coordinating the Federal Government’s response in support of the affected state, local, tribal, and territorial officials. Other Federal departments and agencies will perform roles and responsibilities congruent with their statutory authority in coordination with HHS as lead federal agency. The White House National Security Council Staff provides policy coordination and deconfliction, as required.^[2]

HHS has an emergency fund (the Public Health Emergency Fund or PHEF) that has historically not been funded by Congress and has often required Supplemental Appropriations to fund emergency response to outbreaks.

FEMA Can Support HHS and Others with Incident Management and Coordination Capabilities

FEMA can support HHS as the Lead Federal Agency through the Economy Act under Inter-Agency Agreements (IAA). Types of assistance offered to HHS in the past have included:

- • Operational coordination
- • Operational communications
- • Planning and Situational Awareness
- • Public information
- • Logistics and supply chain management

Even without a Stafford Act declaration, FEMA could be asked to assist coordinating inter-agency response. The Pandemic Crisis Action Plan (or PanCAP) is a document that was updated most recently in 2018. It describes a graduated response to a pandemic in which the Lead Federal Agency can require increasing amounts of assistance as the incident dictates and higher levels of inter-agency

coordination occur throughout increased threat levels. This is consistent with the broader policy document, the Biologic Incident Annex or BIA, which was approved by the NSC in 2017.

FEMA Can Support State and Local Governments Under the Stafford Act, but there is Extremely Limited Precedent

FEMA has developed guidance on the scope of assistance that may be provided under an Emergency Declaration for an infectious disease incident (see attachment), but there is extremely limited

precedent for taking this step.^[3] The Stafford Act has been used only for response to one biological incident, when President Clinton approved Emergency Declarations to provide very limited Public Assistance to compensate for vector control during initial West Nile identification in New York and

New Jersey.^[4]

It is difficult to predict potential state, local, tribal, and territorial (SLTT) requests for Federal assistance, but they will most likely encompass:

- Funding for the SLTT public health response
- Supplies (e.g. PPE, medications, vaccine development)
- Information (mainly from HHS) regarding guidance, recommendations, etc.
- Assistance with the implementation of non-pharmaceutical interventions (NPIs such as school closures)
- Support in training or coordinating operations among Emergency Management and Public Health disciplines

Inherent Public Health operations authorized through HHS, such as vaccine development, do not qualify for Stafford Act assistance.

From: (b)(6)
Sent: Tuesday, January 28, 2020 5:48 PM
To: Bibo, David (b)(6)
Cc: (b)(6); Dorko, Jeffrey (b)(6)
 (b)(6)
Subject: RE: Coronavirus 1 Pager

Find the final versions attached.

(b)(6)
 Advisor to the Associate Administrator
 Office of Response and Recovery
 Mobile: (b)(6)

From: Bibo, David (b)(6)
Sent: Tuesday, January 28, 2020 5:43 PM
To: (b)(6)
Cc: (b)(6); Dorko, Jeffrey (b)(6)
 (b)(6)
Subject: Re: Coronavirus 1 Pager

Minus Pete

Can someone send me the final of this and the final of the documents that went to F1 and AS1/2 yesterday?
The memo and the FEMA Fact Sheet?

Thank you

David Bibo | DHS-FEMA | Associate Administrator for Response and Recovery (Acting) | (b)(6)

From: (b)(6)
Sent: Tuesday, January 28, 2020 1:18:12 PM
To: Bibo, David (b)(6); Gaynor, Pete (b)(6)
Cc: Plostock, Michael (b)(6); Dorko, Jeffrey (b)(6)
Subject: Coronavirus 1 Pager

Sir,

Please find the attached 1 pager as requested this morning. We will brief Mr. Castillo as well and make sure he is prepared for his meeting this afternoon. Please let us know any changes you would like us to make.

Thanks,

(b)(6)
 Senior Advisor to Associate Administrator Of Response and Recovery
 (b)(6)
 Preferred Pronouns: She/Hers

- [1] 2017 Biological Incident Annex to the Federal Interagency Operational Plans for Response and Recovery, p.4
- [2] 2017 Biological Incident Annex to the Federal Interagency Operational Plans for Response and Recovery
- [3] FP 104-009-001
- [4] NY EM-3155 & NJ EM-3156

Sender:	Bibo, David (b)(6) (b)(6)
Recipient:	Penn, Damon (b)(6) (b)(6) Dorko, Jeffrey (b)(6) (b)(6)
Sent Date:	2020/02/04 11:00:38
Delivered Date:	2020/02/04 11:00:00

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Withheld pursuant to exemption

(b)(5)

of the Freedom of Information and Privacy Act

From:	Bibo, David (b)(6) (b)(6)
To:	
Subject:	Re: 6pm Call re Coronavirus
Date:	2020/02/10 17:43:05
Priority:	Normal
Type:	Note

Hi Mallory - are you able to send the call info for the call referenced below?

Thank you,
Dave

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
(Acting) | (b)(6)

From: (b)(6)
Sent: Monday, February 10, 2020 5:08:08 PM
To: Caneva, Duane (b)(6); Rasicot, Gary (b)(6);
 FERRARA, WILLIAM (b)(6); Fitzmaurice, Stacey
 (b)(6); Bibo, David (b)(6); McAllister,
 Michael F VADM (b)(6)
Cc: Hanek, John (b)(6); RASCHER, MALLORY
 (b)(6)
Subject: 6pm Call re Coronavirus

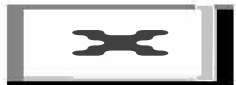
All,

I just got off a Coronavirus task force call and I would like to update all of you on the desire for

(b)(5)

Mallory Rascher will contact you. As usual, I apologize for the relatively short notice.

Ken Cuccinelli II
 Acting Deputy Secretary
 Department of Homeland Security



DHS Signature

Sender:	Bibo, David (b)(6) (b)(6)
Recipient:	
Sent Date:	2020/02/10 17:43:04
Delivered Date:	2020/02/10 17:43:05

Adapted nCoV Phase Indicators and Triggers

The PanCAP phases align the federal operational response phases outlined in the Response Federal Interagency Operational Plan (FIOP) and BIA with the CDC intervals outlined in the Pandemic Intervals Framework (PIF). This update layers in the *Phases of U.S. Government Response to the 2019 Novel Coronavirus (2019-nCoV)*, dated February 11. The PanCAP triggers that move action between the phases have also been adapted by ASPR, CDC, and FEMA for the novel coronavirus.

Phase	1C	2A	2B	2C
Operational Phase	Near Certainty or Credible Threat	Activation, Situational Assessment, and Movement	Employment of Resources and Stabilization	Intermediate Operations
CDC Interval	Recognition	Initiation	Acceleration	
nCoV Containment Mitigation Strategy	Current Posture	Aggressive Containment	Partial Mitigation	Mitigation

Trigger	<ul style="list-style-type: none"> • Confirmation of multiple human cases or clusters with virus characteristics indicating limited human-to-human transmission and heightened potential for pandemic • Determination of a Significant Potential for a Public Health Emergency 	<ul style="list-style-type: none"> • Demonstration of efficient and sustained human-to-human transmission of the virus • Declaration of a Public Health Emergency • Sustained human-to-human transmission (third generation) and exportation of cases without nexus to China 	<ul style="list-style-type: none"> • Increasing number of cases or increasing rate of infection in U.S. • Healthcare system burden exceeds State resource capabilities • National healthcare supply chain management unable to surge production and/or distribution to meet demand • State/local request for assistance that requires federal coordination • Increasing private-sector request for assistance to support cross-sector operations • Greater than 3 generations of human-to-human nCoV transmission, concurrent in multiple noncontiguous U.S. locations, and • Evidence that public health systems in multiple U.S. locations are unable to meet the demands for achieving containment efforts or providing care. 	<ul style="list-style-type: none"> • Increasing rate of infection in United States indicating established transmission, with long-term service disruption and critical infrastructure impacts • Industry business continuity plans cannot be executed due to insufficient personnel leading to significant disruption across sectors • Presidential Stafford Act declaration • State/local request for assistance that requires federal coordination • Established widespread transmission of disease in the United States
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FEMA

FP 104-009-001

INFECTIOUS DISEASE EVENT

This Fact Sheet describes the scope of assistance that may be provided under a Robert T. Stafford Disaster Relief and Emergency Assistance Act, as amended (Stafford Act) emergency declaration in response to a domestic infectious disease event. Any action taken by the Department of Homeland Security (DHS), including the Federal Emergency Management Agency (FEMA), in response to an infectious disease event will be within the context of an integrated whole community all hazards approach and in coordination with other agency authorities and activities that would have a primary role in these incidents, including the U.S. Department of Health and Human Services (HHS) and its Centers for Disease Control and Prevention (CDC). In order to assist States, Tribes and U.S. Territories in assessing impacts and evaluating the need for Federal assistance in an infectious disease event, FEMA has developed these guidelines for requesting an emergency declaration.

As part of an all hazards approach, the key roles and responsibilities across the whole community for any threat or hazard – including infectious disease – are contained in the national planning frameworks for prevention, protection, mitigation, response, and recovery. Supporting federal interagency operational plans (FIOPs) include a more detailed concept of operations; description of critical tasks and responsibilities; detailed resource, personnel, and sourcing requirements; and specific provisions for the rapid integration of resources and personnel appropriate for responding to Public Health events.

Emergency Declaration

- Other federal agencies, such as HHS and its CDC have existing authorities that enable support and assistance for the State or Tribe in an infectious disease event.
- For the purpose of emergency declarations for an infectious disease event, FEMA will follow the procedures described in 44 C.F.R. § 206.35, Requests for Emergency Declarations. As with all declaration requests, FEMA utilizes a variety of evaluation criteria and factors, as established in 44 C.F.R. Part 206, Subpart B. However, the four primary evaluation criteria for an infectious disease emergency declaration are:

INFECTIOUS DISEASE EVENT

- Whether the State, Tribe or U.S. Territory has directed execution of its State/Tribe/U.S. Territory emergency plan; and
 - Whether the State, Tribe or U.S. Territory has demonstrated that the incidence of infection for the event for which a declaration is being requested is significantly higher than the State's, Tribe's or U.S. Territory's baseline or is otherwise abnormally high enough to qualify the event for an emergency declaration; and
 - Whether the State, Tribe or U.S. Territory can demonstrate that effective response to the event is beyond the capability of the State, Tribe, U.S. Territory, and/or affected local governments; and
 - Whether the State, Tribe or U.S. Territory has identified specific, supplemental Federal emergency assistance that is required to save lives, protect public health and safety, or lessen or avert the threat of a disaster.
- FEMA will formulate a recommendation based on all available information to include whether Public Assistance Emergency Protective Measures (Category B), Direct Federal Assistance (e.g., personnel, equipment, and supplies) is needed to meet critical emergency protective requirements that are beyond the capability or capacity of the State, Tribe and/or U.S. Territory.
 - FEMA may not duplicate assistance provided or available under the authority of another federal agency or from insurance. Other federal agencies, including but not limited to HHS and its CDC, have authority to provide assistance to support jurisdictions during infectious disease events.
 - In the event of an emergency declaration, FEMA would determine the incident period in coordination with HHS.
 - The President retains sole authority to approve all declaration requests, regardless of any FEMA recommendation.

Eligible Assistance

- Under an emergency declaration as described above, FEMA may provide assistance for emergency protective measures in accordance with Public Assistance policies and guidance. Assistance may include, but is not limited to the following:
 - Management, control and reduction of immediate threats to public health and safety:
 - Emergency Operation Centers (EOC) costs.
 - Training specific to the declared event.

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- Decontaminating eligible public facilities, to include emergency responder vehicles.
 - Decontaminating private facilities, such as infected person's residences, when determined necessary by the CDC, State, Tribe, U.S. Territory or local public health authorities.
 - Technical assistance to State, Tribe, U.S. Territory and/or local governments on disaster management and control.
- Emergency medical care in accordance with FEMA Policy 9525.4 *Emergency Medical Care and Medical Evacuations*:
 - Non-deferrable medical treatment of infected persons in a shelter or temporary medical facility.
 - Related medical facility services and supplies, including x-rays, laboratory and pathology services, and machine diagnostic tests.
 - Temporary medical facilities (for treatment when existing facilities are overloaded and cannot accommodate the patient load or to quarantine potentially infected persons).
 - Inoculation for emergency responders.
 - Use of specialized medical equipment.
 - Medical waste disposal.
 - Emergency medical transport.
- Tracking potentially exposed persons.
- Congregate sheltering (when existing facilities are overloaded and cannot accommodate needs).
- Non-congregate sheltering, such as hotels, dormitories, etc. for the specific purpose of containment.
- Household Pet Sheltering in accordance with FEMA Policy 9523.19 *Eligible Costs Related to Pet Evacuations and Sheltering*.
- Containment actions related to household pets in accordance with CDC guidelines.
- Purchase and distribution of food, water, ice, medicine, and other consumable supplies, to include personal protective equipment (PPE) and hazardous material (HAZMAT) suits.
- Movement of supplies and persons.
- Security, to include barricade, fencing and law enforcement.
- Communicating health and safety information to the public.
- Protection of municipal water supply.
- Search and rescue to locate and recover members of the population requiring assistance, and to locate and recover human remains.
- Storage and interment of unidentified human remains.
- Mass mortuary services.
- Recovery and disposal of animal carcasses (except if another Federal authority funds the activity; e.g., U.S. Department of Agriculture – Animal and Plant Health Inspection Service provides for removal and disposal of livestock). See FEMA Recovery Fact Sheet 9580.206 *Animal Carcass Removal and Disposal* for additional information.

INFECTIOUS DISEASE EVENT

- Reimbursement for State, Tribe, U.S. Territory and/or local employees is limited to overtime. See 44 C.F.R. §206.228 for additional information.
- Donated Resources may be credited toward the non-federal cost share in accordance with FEMA Recovery Policy 9525.2 *Donated Resources*.
- Direct Federal assistance may be available through mission assignments (see Attachment), internal FEMA capabilities, or a combination of the two.



Elizabeth A. Zimmerman
Associate Administrator
Office of Response and Recovery

10.21.14

Date

ORR FACT SHEET FP 104-009-001

INFECTIOUS DISEASE EVENT

Attachment

Pre-Scripted Mission Assignments (PSMA) that may accommodate DFA in support of an infectious disease event:

TASK	PSMA	ESF	AGENCY	PSMA TITLE (CONTINUED ON NEXT PAGE)
1	171	3	USACE	National Water
1	173	3	USACE	National Ice
1	240	8	HHS	Emergency Prescription Asst. & Medical Equipment Replacement Program
2	201	5	OSHA	Implement the Worker Safety & Health Support Annex
2	250	8	HHS	Food & Product Safety Inspection
2	248	8	HHS	Behavioral Health Care
2	245	8	HHS	Environmental Health Hazard Identification & Control Measures
3	136	1	DOD	Rotary Wing Lift (Med)
3	137	1	DOD	Rotary Wing Lift (Heavy)
3	138	1	DOD	Tactical (Ground) Transportation Support
3	139	1	DOD	Strategic Transportation Support
3	183	4	USFS	MOB Centers
3	207	7	USACE	Logistical Support
3	175	3	USACE	Commodity Team
4	187	5	FPS	Contract Security Officers
4	270	13	CBP	Force Protection Non-USAR
4	178	13	ICE	Contract Security Officers
4	176	8	NPS	Law Enforcement Strike Team (Field Ops)
5	72	8	HHS	Medical Care and Support
5	73	8	HHS	Federal Medical Station
5	254	8	HHS	National Disaster Medical System (Patient Evacuation)
5	252	8	HHS	NDMS (DMAT, NVRT, DMORT)
5	236	8	HHS	ALRT Push Package
6	228	8	DOD	Temporary Medical Treatment Facilities
7	231	6	CNCS	Corp for National and Community Service (CNCS) Field Deployment
8	71	8	HHS	Public Health Services
8		15	FEMA	OFA SME to Support ESF #15 External Affairs
9	169	3	USACE	Technical Assistance to States, Tribes or U.S. Territories
9	193, 194, 195	5	NGA	Geospatial Intelligence Analytical Support
9	238	8	HHS	Technical Assistance

INFECTIOUS DISEASE EVENT

Attachment (continued)

PSMAs that may accommodate DFA in support of an infectious disease event (continued from previous page):

TASK	PSMA	ESF	AGENCY	PSMA TITLE (CONTINUED FROM PREVIOUS PAGE)
10	218	9	NPS	SAR Field Operations
10	184	13	CBP	LE SAR K-9 Team
11	243	8	HHS	Mortuary Operations Assistance
11	225	8	DOD	Mortuary Affairs Assistance
13	242	8	HHS	Animal Disease Control (Veterinary Services (FSIS)
	133	1	DOT	Federal Transportation Assistance for Aeromedical Evacuation Forces

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From:	Bibo, David (b)(6) (b)(6)
To:	O'Hare, Michael (b)(6) (b)(6) Penn, Damon (b)(6) (b)(6)
CC:	Maykovich, Vincent (b)(6) (b)(6) Dorko, Jeffrey (b)(6) (b)(6) Dozor, Joshua (b)(6) (b)(6)
Subject:	RE: Corona Virus 2019-nCOV possible COAs
Date:	2020/02/03 10:16:00
Priority:	Normal
Type:	Note

Thank you, Mike! Looping in a few others.

From: O'Hare, Michael (b)(6)
Sent: Monday, February 3, 2020 10:06 AM
To: Bibo, David (b)(6); Penn, Damon (b)(6)
Cc: Maykovich, Vincent (b)(6)
Subject: FW: Corona Virus 2019-nCOV possible COAs

David and Damon,

Some good forward thinking from the Team. (b)(5)
 (b)(5)

Talk with you at the PM meeting.

VR

Mike

Michael F. O'Hare
 Federal Emergency Management Agency
 FEMA Region X
 Regional Administrator
 130 – 228th Street, SW

Bothell, WA 98021

Office - (b)(6)

Email -

Federal Emergency Management Agency (FEMA), Region 10 is committed to providing access, equal opportunity and reasonable accommodation in its services, programs, activities, education and employment for individuals with disabilities. To request a disability accommodation contact Michael O'Hare at least five working days in advance at 425-487-4604 or email at Michael.Ohare@fema.dhs.gov.

From: Biasco, Lon <(b)(6)>
Sent: Sunday, February 2, 2020 7:09 AM
To: Maykovich, Vincent <(b)(6)> O'Hare, Michael
(b)(6)
Cc: (b)(6)
Subject: Fwd: Corona Virus 2019-nCOV possible COAs

Great thanks (b)(6) for forward thinking.

Get Outlook for iOS

From: (b)(6)
Sent: Saturday, February 1, 2020 9:04 PM
To: Biasco, Lon
Subject: Corona Virus 2019-nCOV possible COAs

Lon,

Giving it some more thought after the call...

(b)(5)

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(b)(5)

These are just ideas right now, let me know if you have any questions or I need to start blowing up phones at the state tomorrow morning. Apart from that some interesting links.

CDC Legal Authorities for isolation and quarantine web

page: <https://www.cdc.gov/quarantine/aboutlawsregulationsquarantineisolation.html>

Johns Hopkins Coronavirus dashboard:

<https://gisanddata.maps.arcgis.com/apps/opsdashboard/index.html#/bda7594740fd40299423467b48e9ecf6>

V/r

(b)(5)

Logistics Branch Chief
FEMA Region-X
130 22⁸th St SW
Bothell, WA 98021
Desk: (b)(5)
Mob: [redacted]

Sender:	Bibo, David (b)(6) (b)(6)
Recipient:	O'Hare, Michael (b)(6) (b)(6) Penn, Damon (b)(6) (b)(6) Maykovich, Vincent (b)(6) (b)(6) Dorko, Jeffrey (b)(6) (b)(6) Dozor, Joshua (b)(6) (b)(6)
Sent Date:	2020/02/03 10:16:38
Delivered Date:	2020/02/03 10:16:00

Sender:	Bibo, David (b)(6) (b)(6)
Recipient:	Nalepa, Jessica (b)(6) (b)(6)
Sent Date:	2020/02/12 17:38:40
Delivered Date:	2020/02/12 17:38:00

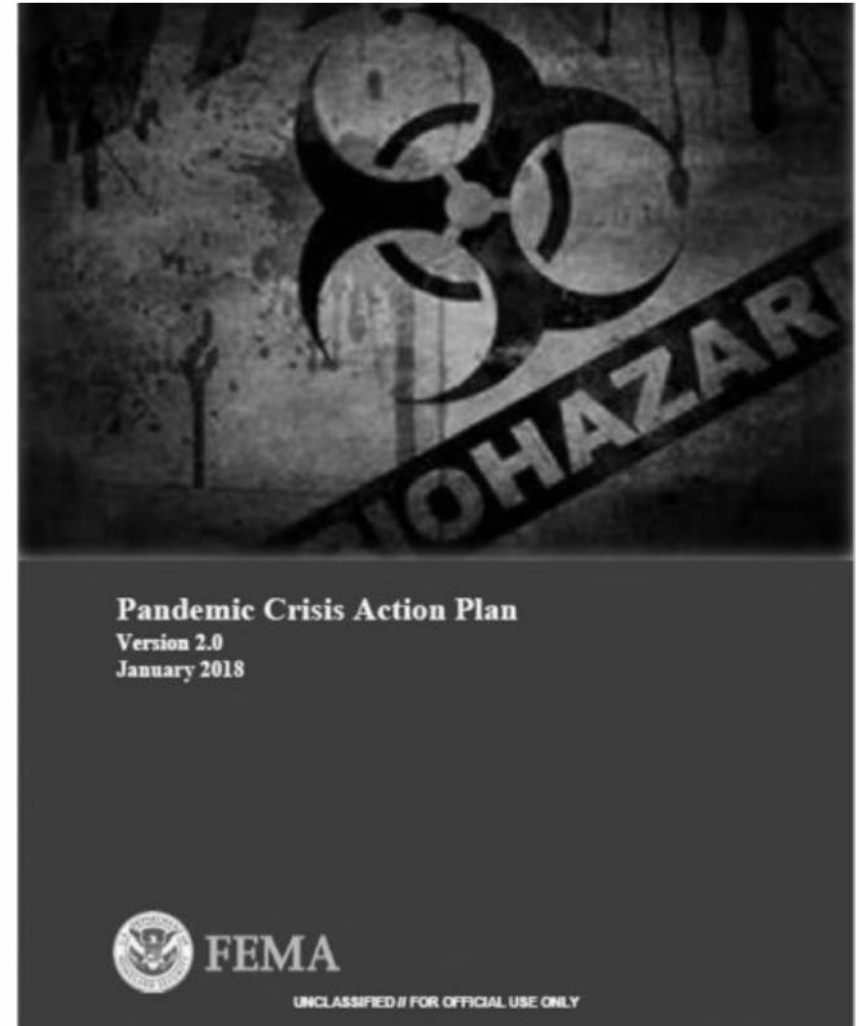
Pandemic Crisis Action Plan (PanCAP)

Summary Brief

6 February 2020

Overview

The Pandemic Crisis Action Plan (PanCAP) was developed in 2013 in response to an emerging avian influenza in China (H7N9) and a corona virus in the Middle East (MERS-CoV). The PanCAP was updated in 2018 at the direction of the Emergency Support Function Leadership Group (ESFLG). The PanCAP aligns CDC intervals with traditional emergency management response phases (e.g., elevated threat, credible threat), outlining graduated response activities for HHS and interagency partners with defined triggers for movement between phases. The PanCAP also provides a sample coordination structure for each phase, which has been adapted for the emerging novel corona virus (nCoV) by the Planning Cell (FEMA, ASPR, CDC).



PanCAP Historical Usage

YEAR	THREAT	DECLARATION	ADDITIONAL FEMA SUPPORT DETAILS
2013	MERS-CoV	N/A	Maintained situational awareness, facilitated interagency coordination, and led development of the interagency Pandemic Crisis Action Plan (PanCAP), which identifies HHS as LFA and synchronizes interagency activities across HHS/FEMA response phases. In line with the PanCAP, FEMA rostered and trained IMAT-A teams to support SLTT partners, if requested. Coordinated messaging with DHS, HHS, and USDA. Internally, FEMA updated Pandemic Workforce Protection Plan including social distancing alternatives, planned for sustained operations during a pandemic, and reviewed pandemic-related policy guidance for employees.
2015	Ebola	No Stafford Act requests/declarations Presidential Emergency Funding requested \$6.16 billion (\$5.4 billion granted: \$3.7 billion for international efforts, \$1.1 billion for the domestic response, \$515 million for R&D)	Maintained situational awareness and developed the America's Branch Plan. Provided IMAT support to lead interagency coordination out of both the NRCC (support to HHS border health screening, reporting, public messaging) and collocated with the CDC in Atlanta (reimbursed IAA).
2016	Zika	No Stafford Act requests/declarations Public Health Emergency declared for Puerto Rico Presidential Emergency Funding request for \$1.9B (Feb 2016) with \$1.1B granted in Continuing Resolution (Sept 2016)	Maintained situational awareness, facilitated interagency coordination through a HQ planning cell. Deployed IMAT and planning personnel to support the HHS-led interagency UCG in Puerto Rico
2019-2020	novel Coronavirus	Public Health Emergency declared	Continued to support HHS activities/operations focused six HHS Task Forces: Incident Management, Hospital Resilience, Communication, Repatriation, Supply Chain and Future Planning

Aligned FEMA and CDC Phases and Triggers

Phase	1A	1B	1C	2A	2B	2C
Operational Phase	Normal Operations	Increased Likelihood or Elevated Threat	Near Certainty or Credible Threat	Activation, Situational Assessment, and Movement	Employment of Resources and Stabilization	Intermediate Operations
CDC Interval		Investigation	Recognition	Initiation	Acceleration	
Trigger	No specific threat of pandemic	Identification of a confirmed human case of a novel or re-emerging virus infection anywhere with potential to cause significant human disease and potential for pandemic	<ul style="list-style-type: none"> Confirmation of multiple human cases or clusters with virus characteristics indicating limited human-to-human transmission and heightened potential for pandemic Determination of a Significant Potential for a Public Health Emergency 	<ul style="list-style-type: none"> Demonstration of efficient and sustained human-to-human transmission of the virus Declaration of a Public Health Emergency 	<ul style="list-style-type: none"> Increasing number of cases or increasing rate of infection in U.S. Healthcare system burden exceeds State resource capabilities State/local request for assistance that requires federal coordination 	<ul style="list-style-type: none"> Increasing rate of infection in United States indicating established transmission, with long-term service disruption and critical infrastructure impacts Presidential Stafford Act declaration State/local request for assistance that requires federal coordination



Departmental Activities Outlined in the PanCAP

Department of Homeland Security (DHS) – Chief Medical Officer Serves as the Department's primary point of contact with HHS and other federal departments or agencies on medical and public health issues.

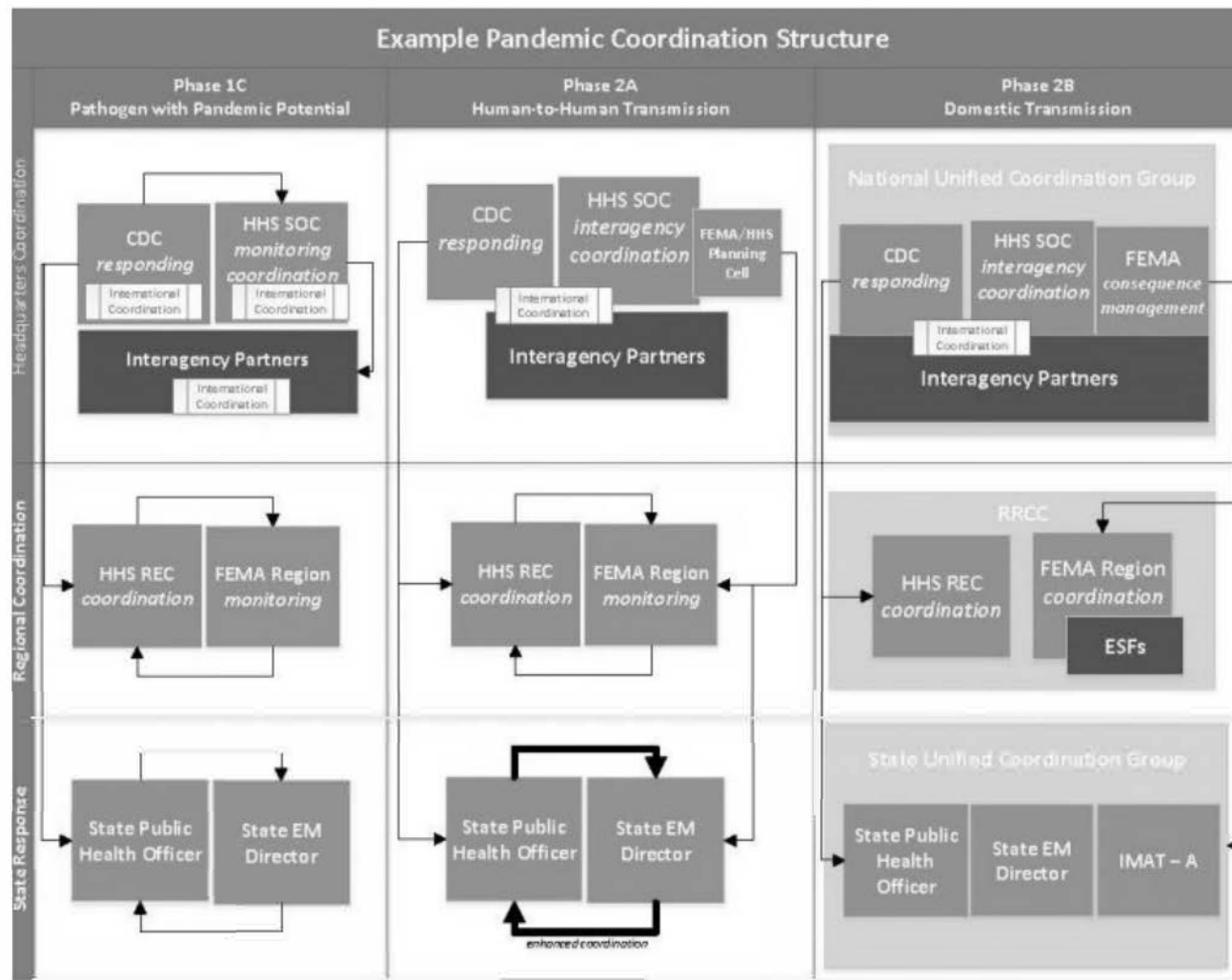
DHS – Federal Emergency Management Agency (FEMA) Supports HHS requests for interagency planning and coordination through ESF #5 and under PPD-44. Reports the status of National Essential Functions to the White House in accordance with PPD-40. If the President invokes the Stafford Act, FEMA will coordinate federal support for consequence management through the National Response Coordination Center.

DHS – Federal Protective Service (FPS) Provides personnel to RRCC and/or NRCC to perform duties of ESF #13 – Public Safety and Security in support of pre- or post-declaration support.

DHS – National Operations Center (NOC) Serves as the primary national-level hub for domestic situational awareness, common operating picture, information fusion, information sharing, communications and strategic-level operations coordination. Maintains situational awareness and the common operating picture via the Homeland Security Information Network.

Pandemic Crisis Action Plan Coordination Structure

As the LFA for the federal public health and medical response, HHS makes the initial determination that interagency coordination beyond day-to-day processes is required. The interagency coordination structure, including participants, organization, and location (e.g. virtual or assembled) will be identified by HHS. As the threat evolves, the coordination construct, location, and participants may similarly evolve to address interagency coordination challenges. An example coordination structure that might be used during a pandemic is shown right.



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From:	Bibo, David <(b)(6)> (b)(6)
To:	Dorko, Jeffrey (b)(6) (b)(6) Penn, Damon (b)(6) (b)(6)
Subject:	FW: (U//FOUO) DHS Coronavirus Action Report - China - 1800 ET 11 Feb (NOC 0051-20)
Date:	2020/02/12 15:10:00
Priority:	Normal
Type:	Note

Please make sure this happens. (b)(6)
(b)(5)

From: Gaynor, Pete (b)(6)
Sent: Wednesday, February 12, 2020 12:25 PM
To: Alles, Randolph (b)(6)
Cc: Bailey, Angela (b)(6); Chaleki, Tom (b)(6); Bibo, David (b)(6); Dorko, Jeffrey (b)(6); Heighberger, Eric (b)(6); Harper, Jay (b)(6); Fischer, Lauren
Subject: Re: (U//FOUO) DHS Coronavirus Action Report - China - 1800 ET 11 Feb (NOC 0051-20)

Sir, will do. s/f Pete

Pete Gaynor
 FEMA Administrator
 (b)(6)

From: Alles, Randolph (b)(6)
Sent: Wednesday, February 12, 2020 12:10:42 PM
To: Gaynor, Pete (b)(6)
Cc: Bailey, Angela (b)(6); Chaleki, Tom (b)(6)
Subject: FW: (U//FOUO) DHS Coronavirus Action Report - China - 1800 ET 11 Feb (NOC 0051-20)

Pete,

We noted from the below report from FEMA your folks are working with HHS on scenarios and planning assumptions. My request from MGMT is to be kept in the loop as the scenarios and assumptions are developed. We have the responsibility for work force health and safety and management of the supply chain for DHS. Angie Bailey the CHCO will be our POC for work force health and safety and Tom Chaleki (CRSO) + Soraya Correa (CPO) for supply chain issues.

Just asking to be kept informed of your work not trying to get between FEMA and other agencies.

V/R

From:	Bibo, David (b)(6) (b)(6)
To:	Nalepa, Jessica (b)(6) (b)(6)
CC:	Greenberg, Jeremy (b)(6) (b)(6) Lujan, Maria (b)(6) (b)(6)
Subject:	Re: SMEs on Coronavirus
Date:	2020/01/28 12:11:37
Priority:	Normal
Type:	Note

Just saw the bottom of the message. (b)(5)

(b)(5)

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
(Acting) (b)(6)

From: Bibo, David (b)(6)
Sent: Tuesday, January 28, 2020 1:10:02 PM
To: (b)(6) Nalepa, Jessica
(b)(6)
Cc: Greenberg, Jeremy (b)(6) Lujan, Maria
(b)(6)
Subject: Re: SMEs on Coronavirus

Dozor is most knowledgeable. I'm in Puerto Rico and Damon is coming here as well.
Not sure Mr. Dorko's schedule.

(b)(5)

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
(Acting) (b)(6)

From: (b)(6)
Sent: Tuesday, January 28, 2020 1:04:51 PM
To: Nalepa, Jessica (b)(6); Bibo, David (b)(6)
Cc: Greenberg, Jeremy (b)(6) Lujan, Maria

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From:	Bibo, David (b)(6) (b)(6)	[redacted]
To:	Dorko, Jeffrey (b)(6) (b)(6) Harper, Jay (b)(6) (b)(6) Penn, Damon (b)(6) (b)(6)	[redacted]
CC:		
Subject:	Re: FEMA Coronavirus Considerations	
Date:	2020/01/31 19:23:05	
Priority:	Normal	
Type:	Note	

Good plan.

—
David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
(Acting) | (b)(6)

From: Dorko, Jeffrey (b)(6)
Sent: Friday, January 31, 2020 7:05:19 PM
To: Harper, Jay (b)(6); Bibo, David (b)(6) Penn,
Damon (b)(6)
Cc: (b)(6)
(b)(6)
Subject: Re: FEMA Coronavirus Considerations

Sir,

(b)(5)

Jeff

Get Outlook for iOS

From: Harper, Jay (b)(6)
Sent: Friday, January 31, 2020 6:29 PM
To: Bibo, David; Penn, Damon
Cc: (b)(6) Dorko, Jeffrey
Subject: Re: FEMA Coronavirus Considerations

Not tonight, but maybe in the next 24 hours?

Feel free to call him if that's easier.

Jay

From: Bibo, David (b)(6)
Sent: Friday, January 31, 2020 6:17:33 PM
To: Harner, Jay (b)(6); Penn, Damon (b)(6)
Cc: (b)(6); (b)(6); Dorko, Jeffrey (b)(6)
Subject: Re: FEMA Coronavirus Considerations

Looping the team.

We will work some brief follow ups. We stripped some detail out to keep the message to AS2 high level. If faster we can get on the phone with (b)(6) to provide answers quickly. If written, when needed?

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
(Acting) | (b)(6)

From: Harper, Jay (b)(6)
Sent: Friday, January 31, 2020 6:14:30 PM
To: Bibo, David (b)(6)
Subject: FW: FEMA Coronavirus Considerations

See below.

From: (b)(6)
Sent: Friday, January 31, 2020 6:07 PM
To: Harper, Jay (b)(6)
Cc: (b)(6)
Subject: FW: FEMA Coronavirus Considerations

Hi Jay,

Thanks for all the back and forth today. It's been a bit of a crazy pace around here. I have some follow-up questions that I'm attempting to provide AS2 a little more information on regarding Pete's email to him. I'm trying to expound on some of the questions he asked me and I want to make sure I have the correct information for him.

(b)(5)

(b)(5)

I'm happy to discuss this with you, as I know it probably seems weird. I'm just trying to get out in front of the questions that are going to be asked based on conversation I've had with AS2 today.

Thanks,

(b)(6)

From: Gaynor, Pete <(b)(6)>
Sent: Friday, January 31, 2020 5:01 PM
To: (b)(6)
Cc: Bibo, David <(b)(6)> Heighberger, Eric
(b)(6)
Fischer, Lauren <(b)(6)> Harper, Jay <(b)(6)>
Dorko, Jeffrey <(b)(6)>
Subject: FEMA Coronavirus Considerations

Sir,

Just a quick update to wrap-up the week's focus on the global coronavirus challenge.

(b)(5)

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Hope this is helpful.

Have a great weekend and thanks again for the support.

Pete

Pete Gaynor
Administrator
Federal Emergency Management Agency
Department of Homeland Security
500 C Street SW, Washington, DC 20472

(b)(6)



Fema_for_Word

Sender:	Bibo, David (b)(6)
	(b)(6)
	Dorko, Jeffrey (b)(6)
	(b)(6)
	Harper, Jay (b)(6)
	(b)(6)
Recipient:	Penn, Damon (b)(6)
	(b)(6)
Sent Date:	2020/01/31 19:23:05

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From:	Bibo, David (b)(6)
To:	Penn, Damon (b)(6) Dorko, Jeffrey (b)(6)
CC:	
Subject:	Re: Follow up: Call re Coronavirus
Date:	2020/02/06 07:31:44
Priority:	Normal
Type:	Note

I don't receive it and would like to. Thank you

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery (Acting) | (b)(6)

From: Penn, Damon (b)(6)
Sent: Thursday, February 6, 2020 7:20:28 AM
To: Bibo, David (b)(6); Dorko, Jeffrey (b)(6)
Cc: (b)(6)
Subject: FW: Follow up: Call re Coronavirus

Dave,

Do you get this DHS Topline Doc daily? Do you want it?

From: Bars, Michael (b)(6)
Sent: Wednesday, February 5, 2020 10:15 PM
To: (b)(6); Magrino, Christopher
 (b)(6); SEGUIN,
 DEBBIE W (b)(6); ALFONSO-ROYALS, ANGELICA
 (b)(6); COOK, CHARLES (b)(6)
 Watson, Andre (b)(6); Mizelle, Chad (b)(6)
 WAGNER, JOHN P (DEAC OFO) (b)(6); Rasicot, Gary
 (b)(6); FERRARA, WILLIAM (b)(6)
 FORET, VERNON T (b)(6); MORGAN, MARK A
 (b)(6); Cogswell, Patricia (b)(6)
 Heighberger, Eric (b)(6); Tomney, Christopher
 (b)(6); McComb, Rich (b)(6); Abel, Daniel
 B VADM (b)(6); FERRARA, WILLIAM (b)(6)
 Watson, Andre (b)(6); Kohl, David (b)(6); Penn,
 Damon (b)(6); Gountanis, John (b)(6)

Angelica Alfonso-Royals

(b)(6)

Sender:	Bibo, David (b)(6) (b)(6)
Recipient:	Penn, Damon (b)(6) (b)(6) Dorko, Jeffrey (b)(6) (b)(6)
Sent Date:	2020/02/06 07:31:44

From:	Bibo, David <(b)(6)> (b)(6)
To:	Penn, Damon <(b)(6)> (b)(6)
Subject:	Re: Follow up: Call re Coronavirus
Date:	2020/02/06 07:30:51
Priority:	Normal
Type:	Note

I do not.

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
(Acting) | (b)(6)

From: Penn, Damon (b)(6)
Sent: Thursday, February 6, 2020 7:20:28 AM
To: Bibo, David (b)(6) | Dorko, Jeffrey (b)(6)
Cc: (b)(6)
Subject: FW: Follow up: Call re Coronavirus

Dave,

Do you get this DHS Topline Doc daily? Do you want it?

From: Bars, Michael (b)(6)
Sent: Wednesday, February 5, 2020 10:15 PM
To: (b)(6) | Magrino, Christopher
(b)(6) | SEGUN,
DEBBIE W (b)(6) | ALFONSO-ROYALS, ANGELICA
(b)(6) | COOK, CHARLES (b)(6)
Watson, Andre (b)(6) | Mizelle, Chad (b)(6)
WAGNER, JOHN P (DEAC OFO) (b)(6) | Rasicot, Gary
(b)(6) | FERRARA, WILLIAM (b)(6)
FORET, VERNON T (b)(6) | MORGAN, MARK A
(b)(6) | Cogswell, Patricia (b)(6)
Heighberger, Eric (b)(6) | Tomney, Christopher
(b)(6) | McComb, Rich (b)(6) | Abel, Daniel
B VADM (b)(6) | FERRARA, WILLIAM (b)(6);
Watson, Andre (b)(6) | Kohl, David (b)(6) | Penn,
Damon (b)(6) | Gountanis, John (b)(6)
PETERLIN, MEGHANN (b)(6)
(b)(6) | SWIFT, HEATHER (b)(6) | HOULTON,

Recipient:	PenD. Damon (b)(6)	I
Sent Date:	2020/02/06 07:30:50	
Delivered Date:	2020/02/06 07:30:51	

From:	Bibo, David (b)(6)
	(b)(6)
	Penn, Damon (b)(6)
To:	(b)(6)
	Dorko, Jeffrey (b)(6)
	(b)(6)
CC:	(b)(6)
Subject:	Re: Follow up: Call re Coronavirus
Date:	2020/02/07 17:59:35
Priority:	Normal
Type:	Note

Have not been receiving this

David Bibo | DHS-FEMA | Associate Administrator for Response and Recovery (Acting)
 (b)(6)

From: Bibo, David (b)(6)
Sent: Thursday, February 6, 2020 7:31:44 AM
To: Penn, Damon (b)(6); Dorko, Jeffrey
 (b)(6)
Cc: (b)(6)
Subject: Re: Follow up: Call re Coronavirus

I don't receive it and would like to. Thank you

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
 (Acting) (b)(6)

From: Penn, Damon (b)(6)
Sent: Thursday, February 6, 2020 7:20:28 AM
To: Bibo, David (b)(6); Dorko, Jeffrey (b)(6)
Cc: (b)(6)
Subject: FW: Follow up: Call re Coronavirus

Dave,

Do you get this DHS Topline Doc daily? Do you want it?

WAGNER, JOHN P (DEAC OFO) <(b)(6)>

Subject: Follow up: Call re Coronavirus

Hi all,
Thanks again for jumping on the call. Apologies if I missed any one on this email. Bars, please share any additional TP's that come your way.
Many thanks,
Angie

Angelica Alfonso-Royals

(b)(6)

Sender:	Bibo, David (b)(6) (b)(6)
Recipient:	Penn, Damon (b)(6) (b)(6) Dorko, Jeffrey (b)(6) (b)(6)
Sent Date:	2020/02/07 17:59:35

From:	Bibo, David <(b)(6)> (b)(6)	[]
To:	Dorko, Jeffrey <(b)(6)> (b)(6)	[]
	Penn, Damon <(b)(6)> (b)(6)	[]
Subject:	Re: Follow up: Call re Coronavirus			
Date:	2020/02/08 13:46:31			
Priority:	Normal			
Type:	Note			

Yikes! Hope everyone is ok.

David R. Bibo | DHS-FEMA | Associate Administrator for Response and Recovery
(Acting) | (b)(6)

From: Dorko, Jeffrey <(b)(6)>
Sent: Saturday, February 8, 2020 1:26:56 PM
To: Penn, Damon <(b)(6)> Bibo, David <(b)(6)>
Subject: Re: Follow up: Call re Coronavirus

Thanks. Spent the morning watching the 5 alarm fire from the top of the ridge in our neighborhood. — almost just across the street. Explosions (must have had propane wall board dryers all thru the place), the crunching of occasional collapses in the structure. Pretty wild.

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From: Penn, Damon <(b)(6)>
Sent: Saturday, February 8, 2020 1:05:30 PM
To: Bibo, David <(b)(6)>
Cc: Dorko, Jeffrey
Subject: Fwd: Follow up: Call re Coronavirus

Its back.

Damon C. Penn
Assistant Administrator, Response
DHS-FEMA
500 C Street
Washington, D.C. 20472

From: Bars, Michael <(b)(6)>
Sent: Saturday, February 8, 2020 12:05:58 PM